

## Message Text

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ACTION AF-08

INFO OCT-01 ISO-00 SS-15 SP-02 PER-01 SIG-01 A-01

MMO-01 EB-08 SCA-01 IO-13 INR-07 PM-04 CU-02

/065 W

-----010045Z 114430 /66

R 311420Z MAR 77

FM AMEMBASSY BUJUMBURA

TO SECSTATE WASHDC 6076

C O N F I D E N T I A L SECTION 1 OF 3 BUJUMBURA 0344

STADIS//////////

E.O.: 11652: GDS

TAGS: AMGT, PFOR, XX, BY

SUBJ: PARM - ANNUAL POLICY AND RESOURCE ASSESSMENT -

PARTS II AND III

REF : STATE 38356, STATE 47671, BUJUMBURA 343

PART II - RESOURCE ASSESSMENTS

TOTAL U.S. GOVERNMENT RESOURCES EMPLOYED IN BURUNDI IN  
FY-77 AMOUNTED TO APPROXIMATELY \$1.8 MILLION, AND THE OUT-  
LAY IS EXPECTED TO RISE TO ABOUT \$2.5 MILLION IN FY-78.

A. STATE RESOURCES

STATE'S SHARE OF THE TOTAL WAS ABOUT \$480,000 IN  
FY-77 AND WILL BE AN ESTIMATED \$510,000 IN FY-78.  
IT GOES PRIMARILY FOR THE SALARIES AND SUPPORT  
COSTS TO BACK THE POST'S POLITICAL, ECONOMIC,  
COMMERCIAL, CONSULAR, AND ADMINISTRATIVE  
FUNCTION. IN ADDITION \$43,000 OF IT IS USED TO  
PROMOTE THE CU PROGRAM WHICH INCLUDES FUNDS FOR  
INTERNATIONAL VISITOR GRANTS TO THE U.S. FOR BURUNDIAN  
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OFFICIALS, AS WELL AS FOR TWO FULBRIGHT PROFESSORS OF  
ENGLISH AT THE UNIVERSITY OF BUJUMBURA.

TO TAKE INTO ACCOUNT A GREATER U.S. POLICY INTEREST IN  
AN AID PROGRAM FOR BURUNDI AND TO PREPARE FOR THE  
POSSIBILITY OF U.S. BUSINESS PARTICIPATION IN THE FUTURE  
DEVELOPMENT OF BURUNDI'S EXTENSIVE NICKEL DEPOSITS, THE

EMBASSY HAS ALREADY REPROGRAMMED THE PREVIOUS POLITICAL/ECONOMIC/COMMERCIAL/CONSULAR POSITION TO FOCUS MORE DIRECTLY ON ECONOMIC/SELF-HELP PROGRAM/COMMERCIAL WORK. THE EMBASSY EXPECTS TO REPROGRAM THE PRESENT POLITICAL OFFICER POSITION TO AN ECONOMIC/CONSULAR ONE. THIS WOULD AGAIN REFLECT THE GREATER ATTENTION BEING GIVEN BY THE EMBASSY TO ECONOMIC/AID MATTERS, AND IT WOULD ABOLISH A TITLE AS POLITICAL OFFICER THAT THE BURUNDIANS REGARD WITH SOME SUSPICION, SEEING IT NOT AS A NORMAL, TRADITIONAL FUNCTION OF AN EMBASSY, BUT AS A POSITION FOR SPYING ON, AND EVEN INTERFERING IN, THEIR INTERNAL AFFAIRS. UNDER THE NEW ARRANGEMENT, THE EMBASSY'S POLITICAL FUNCTION WOULD BE SHARED AMONG THE AMBASSADOR, DCM, AND THE TWO ECONOMIC OFFICERS.

AS DISCUSSED BELOW IN GREATER DETAIL IN SECTION III, THE EMBASSY WILL SOON NEED A FULL TIME GENERAL SERVICES OFFICER TO COPE WITH THE DEMANDS OF BACKSTOPPING THE NEW AID PROGRAM.

#### B. OTHER AGENCY PROGRAMS - AID

THE EMBASSY SELF-HELP PROGRAM FOR FY-77 COMES TO DATE TO \$90,000, A LEVEL WHICH THE POST DESIRES TO MAINTAIN IN FY-78.

PL-480 FOOD COMMODITIES WHICH ARE DISTRIBUTED THROUGH THE CATHOLIC RELIEF SERVICES IN SUPPORT OF MATERNITY CHILD HEALTH CLINICS AND FOOD FOR WORK PROJECTS CLIMBED  
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TO \$1.2 MILLION IN FY-77 AND ARE EXPECTED TO REMAIN AT ABOUT THIS LEVEL IN FY-78.

IN 1976, A BILATERAL AID PROGRAM FOR BURUNDI WAS APPROVED TO BEGIN IN FY-78 AT AN ESTIMATED AID LEVEL OF \$800,000, RISING TO AT LEAST \$1 MILLION ANNUALLY IN THE NEXT FEW YEARS. THE ASSISTANCE WILL BE USED FOR A RURAL DEVELOPMENT PROJECT(S), DESIGNED TO IMPROVE THE WELL BEING OF PEASANTS IN THE COUNTRYSIDE.

IN SUPPORT OF THIS PROGRAM, AN AID COUNTRY DEVELOPMENT OFFICER ARRIVED AT POST IN FEBRUARY 1977, AND HE HAS BEGUN ORGANIZING AN OFFICE IN SUPPORT OF THE RURAL DEVELOPMENT ASSISTANCE, WHICH BY FY-79 WILL PROBABLY STILL INCLUDE ONLY ONE AMERICAN OFFICER, BUT WHICH IS LIKELY TO HAVE A LOCAL STAFF OF FOUR PERSONS.

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/065 W

-----010048Z 114475 /66

R 311420Z MAR 77  
FM AMEMBASSY BUJUMBURA  
TO SECSTATE WASHDC 6077

C O N F I D E N T I A L SECTION 2 OF 3 BUJUMBURA 0344

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C. OTHER AGENCY PROGRAMS - USIS

UNDER USIA GUIDELINES DURING THE PAST TWO YEARS, USIA HAS BEEN PROVIDING ONLY PARTIAL FINANCIAL SUPPORT FOR THE CONTINUED OPERATION OF THE AMERICAN CULTURAL CENTER IN BURUNDI. IN FY-77 USIS FUNDING WAS \$49,000, WITH STATE ASSUMING THE \$9,500 OF RENTAL AND UTILITY COSTS FOR THE CENTER. STATE ALSO PROVIDES OVERALL SUPERVISION FOR THE CENTER SINCE USIA HAS REFUSED TO REPLACE THE PUBLIC AFFAIRS OFFICER WHO DEPARTED IN 1973. THE POST REGARDS THIS SITUATION AS TOTALLY UNSATISFACTORY. IT IS PROPERLY USIS RESOURCES WHICH SHOULD BULLY SUPPORT THE NEEDS OF THE CULTURAL CENTER, AND THE POST WOULD URGE A REVIEW OF THIS POLICY WITH THE NEW USIA MANAGEMENT AS SOON AS POSSIBLE. WE WOULD ARGUE THAT IT IS NOT SIMPLY AID WHICH NEEDS TO ADDRESS THE NEEDS OF THE POOREST OF THE POOR COUNTRIES LIKE BURUNDI, BUT ALSO USIS. THE CITIZENS OF BURUNDI HAVE FEW WINDOWS ON THE OUTSIDE WORLD; LIBRARIES AT SECONDARY SCHOOLS ARE NONEXISTENT AND THOSE FEW AT THE HIGHER LEVEL, QUITE INADEQUATE. THE CULTURAL CENTER BOOK AND FILM LIBRARIES, ITS ENGLISH CLUB, AND OTHER CULTURAL ACTIVITIES THUS PROVIDE GREATER ACCESS TO INFORMATION AND IDEAS BY STUDENTS AND BURUNDI OFFICIALS THAN MIGHT BE

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THE CASE IN MORE ADVANCED COUNTRIES. THERE IS A PUBLIC

RELATIONS QUESTION WHICH IS ALSO PROPERLY THE TASK OF USIS, THAT IS, PROVIDING CONTACT WITH AND A BETTER UNDERSTANDING OF U.S. POLICIES WHICH TEND TO BE VIEWED HERE, AS IN MANY AFRICAN COUNTRIES, WITH THE DEROGATIVE CLICHES OF PRESENT THIRD WORLD RHETORIC.

THE POST THUS NEEDS USIA'S FULL FINANCIAL SUPPORT FOR THE CULTURAL CENTER AND THE STATIONING OF A FULL TIME USIS OFFICER TO SUPERVISE THE CENTER AND TO DEVELOP MEANINGFUL CONTACTS WITH THE MEDIA AND EDUCATIONAL CIRCLES. THE USIS OFFICER DOES NOT NECESSARILY HAVE TO BE A HIGH LEVEL PUBLIC AFFAIRS OFFICER BUT COULD BE AT THE 10-4 OR 10-5 LEVEL, WITH PARTICULAR EXPERIENCE IN LIBRARY FUNCTIONS AND ENGLISH TEACHING. HE MIGHT HAVE SOME REGIONAL USIS RESPONSIBILITIES FOR BUKAVU, ZAIRE AND KIGALI, RWANDA AS WELL.

#### D. OTHER AGENCIES - PEACE CORPS

BY FY-79, THE POST WOULD LIKE TO BE AT A STAGE IN ITS RURAL DEVELOPMENT PROGRAM AND IN ITS NEGOTIATIONS WITH THE BURUNDI GOVERNMENT THAT WOULD ALLOW THE PRESENCE OF SOME PEACE CORPS VOLUNTEERS INTO BURUNDI. IF THIS BECOMES A REALITY, THEN A DECISION TO SUPERVISE THE PEACE CORPS PROGRAM ALREADY STARTED IN RWANDA FROM EITHER KIGALI OR BUJUMBURA, RATHER THAN KINSHASA, MIGHT BE IN ORDER. AND THIS WOULD INVOLVE THE NEED FOR SOME ADDITIONAL PERSONNEL RESOURCES.

#### E. MISSION STAFFING CHART

##### CURRENT FY-77

AMER.	AMER.	FSL	FSL
OFFS.	STAFF	PROF.	STAFF

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#### STATE

EXECUTIVE	2	1	1	
POLITICAL	1	1		
ECON/COM'L/CONS	1	1	1	
ADMIN (OF WHICH):	1	3	5	10
COMMO		3		

#### OTHER AGENCIES

AID	1	1 #	1
USIS		3	1

# REQUESTED

PROJECTED FY-79

STATE

EXECUTIVE	2	1	1		
POLITICAL					
ECON/COM'L	1	1	1		
ECON/CONS	1	1			
ADMIN (OF WHICH):	2	3	5	10	
COMMO		3			

OTHER AGENCIES

USIS	1	3	1		
AID	1	2	2		

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R 311420Z MAR 77  
FM AMEMBASSY BUJUMBURA  
TO SECSTATE WASHDC 6078

C O N F I D E N T I A L SECTION 3 OF 3 BUJUMBURA 0344

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PART III - STATE PERSONNEL RECOMMENDATIONS

A. BUJUMBURA IS A MINIMUM SIZE POST WITH FIVE OFFICERS AND SIX STAFF MEMBERS. TO MEET OUR CURRENT NEEDS, WE HAVE ALREADY STRETCHED THESE POSITIONS AS FAR AS THEY WILL GO. THE C&R OFFICER, FOR EXAMPLE, FOR THE PAST TWO YEARS HAS SERVED HALF TIME AS GENERAL SERVICES OFFICER. THE C&R OFFICER IS IN TURN BACKSTOPPED BY ONE OF THE SECRETARIES WHO SERVES HALF TIME IN C&R. WITH THE START

NOW OF AN AID OPERATION IN BURUNDI, THE POST IS RAPIDLY  
APPROACHING THE STAGE WHERE IT WILL NEED A FULL TIME  
GSO OFFICER (CORE) TO PROVIDE ADEQUATE BACKSTOPPING FOR  
THE EMBASSY, THE CULTURAL CENTER, AND THE AID OFFICE.  
THE NEED FOR A FULL TIME GSO WILL BE SHARPLY FELT EVEN  
BEFORE FY-79. WE HAVE NO POSITION IN OUR MINIMUM SIZE  
STAFFING PATTERN WHICH COULD BE REPROGRAMMED FOR A FULL  
TIME GSO OFFICER; IT WOULD NEED, THEREFORE, TO BE A NEW  
POSITION IN SUPPORT OF NEW FUNCTIONS AT THE MISSION.  
MARK

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## Message Attributes

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**To:** STATE  
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Margaret P. Grafeld  
Declassified/Released  
US Department of State  
EO Systematic Review  
22 May 2009  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009